

20 SEP 1962

**MEMORANDUM FOR:** Acting Director of Central Intelligence  
**SUBJECT:** Congressional Reaction to the Tractors  
for Freedom Proposal

1. This memorandum is for information only.
2. I believe you will find the congressional reaction last year to the Tractors for Freedom proposal to be of some interest. Attachment 1 is a listing of all members who spoke on the Floor, with an indication of the points in their comments and their basic position pro or con. Attachment 2 contains the Congressional Record items for each member.
3. Of the 26 Republicans who spoke on the subject, only two were favorable - Senators Javits and Cooper. Generally the Democrats supported the President and were in favor of the proposal. Conspicuous exceptions, however, were Senators Fulbright, Smathers, Thurmond, and Morse who were strongly opposed.
4. Aside from the adjectives such as blackmail, appeasement, etc., used in the arguments against the proposal, there were serious points raised that this was a violation of (a) the Logan Act, (b) was not properly a tax exempt activity under the Internal Revenue Act, and (c) inevitably the U. S. Government was in fact involved since such a proposal could not be carried forward unless the Government at the highest level approved the arrangement.

EXECUTIVE REGISTRY FILE

*Reg. Council*

5. To date I have found nothing in the Congressional Record commenting on the possibility that James B. Donovan may work out some arrangements for an exchange.

JOHN S. WARNER  
Legislative Counsel

Atts. 2

Orig - A/DCI w/att  
1 - O/DCI (Mr. Elder) w/o att.  
1 - ER w/o att  
1 - Leg. C. Subject w/o att  
1 - Leg. C. Chrono. w/o att

OGC/LC:JSW:mks (20 Sept 62)

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